

June 29, 2005

Ms. Janis Kennedy Hampton Assistant City Attorney City of Bryan P.O. Box 1000 Bryan, Texas 77805

OR2005-05807

Dear Mrs. Hampton:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 227238.

The Bryan Police Department (the "department") received an interagency request for police records for the past year that pertain to a named individual. You claim that the requested information is excepted from disclosure under section 552.101 of the Government Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.101 excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." This section encompasses information protected by other statutes. Section 261.201(a) of the Family Code provides as follows:

¹We assume that the "representative sample" of records submitted to this office is truly representative of the requested records as a whole. See Open Records Decision Nos. 499 (1988), 497 (1988). This open records letter does not reach, and therefore does not authorize the withholding of, any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

- (a) The following information is confidential, is not subject to public release under Chapter 552, Government Code, and may be disclosed only for purposes consistent with this code and applicable federal or state law or under rules adopted by an investigating agency:
 - (1) a report of alleged or suspected abuse or neglect made under this chapter and the identity of the person making the report; and
 - (2) except as otherwise provided in this section, the files, reports, records, communications, and working papers used or developed in an investigation under this chapter or in providing services as a result of an investigation.

Fam. Code § 261.201(a). Because the requested information consists of files, reports, records, communications, or working papers used or developed in an investigation under chapter 261, the information is within the scope of section 261.201 of the Family Code. You state that the department has not adopted a rule that governs the release of this type of information. However, section 261.201 also provides that information encompassed by subsection (a) may be released to certain persons and entities under limited circumstances. See Fam. Code § 261.201.

Generally, a governmental body such as the department may transfer information to another governmental body subject to the Act without violating the confidentiality of the information or waiving exceptions to disclosure. See Attorney General Opinions H-917 at 1 (1976), H-242 at 4 (1974); see also Open Records Decision No. 661 at 3 (1991). However, where a confidentiality statute such as chapter 261 of the Family Code enumerates specific entities to which the release of confidential information is authorized and where the potential receiving governmental body is not among the statute's enumerated entities, the interagency transfer of that information is prohibited. See Attorney General Opinions DM-353 at 4 n. 6 (1995) (interagency transfer prohibited), JM-590 at 4-5 (1986) (same); see also Open Records Decision Nos. 655 (1997) (same), 650 (1996) (transfer of confidential information to federal agency impermissible unless federal law requires its disclosure). We note that the department received the request for information from Court Appointed Special Advocates of Brazos Valley ("CASA"). The requestor does not fall within any category of persons or entities under section 261.201 that are authorized to receive this ordinarily confidential information. See Fam. Code § 261.201(b)-(g) (listing entities that are authorized to receive 261.201 information).

Furthermore, the submitted court order does not give CASA, as guardian ad litem, a right of access to the information at issue. The Order Appointing Guardian Ad Litem states, in pertinent part, "the Guardian ad Litem shall have access to the medical, dental, police, education, psychiatric, and mental health records of the child and potential caretakers of the child[] to the same extent as a parent or managing conservator, including inspecting and

copying any records and consulting with any provider of services." Accordingly, the submitted information is confidential under section 261.201(a) of the Family Code and, thus, is excepted from disclosure pursuant to section 552.101 of the Government Code. See Open Records Decision No. 440 at 2 (1986) (construing predecessor to section 261.201).²

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must appeal by filing suit in Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such an appeal, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, upon receiving this ruling, the governmental body will either release the public records promptly pursuant to section 552.221(a) of the Government Code or file a lawsuit challenging this ruling pursuant to section 552.324 of the Government Code. If the governmental body fails to do one of these things, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at (877) 673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

²We note that if the investigation has been referred to the Department of Family and Protective Services (the "DFPS"), a parent or other legal representative of a child who is a requestor may be entitled to access to the DFPS's records. Section 261.201(g) of the Family Code provides that the DFPS, upon request and subject to its own rules:

shall provide to the parent, managing conservator, or other legal representative of a child who is the subject of reported abuse or neglect information concerning the reported abuse or neglect that would otherwise be confidential under this section if the [DFPS] has edited the information to protect the confidentiality of the identity of the person who made the report and any other person whose life or safety may be endangered by the disclosure.

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can appeal that decision by suing the governmental body. *Id.* § 552.321(a); *Tex. Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Texas Building and Procurement Commission at (512) 475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. We note that a third party may challenge this ruling by filing suit seeking to withhold information from a requestor. Gov't Code § 552.325. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,

Tamara L. Harswick

Assistant Attorney General Open Records Division

Rumera 2 . Horswirt

TLH/sdk

Ref: ID# 227238

Enc. Submitted documents

c: Ms. Amy L. Faulkner CASA for Brazos Valley 115 North Main Street Bryan, Texas 77803 (w/o enclosures)